

MARKETING & DEVELOPMENT PLAN FOR THE ANNUAL REQUEST OF THE UPTOWN BUSINESS IMPROVEMENT DISTRICT BOARD Special Assessment Roll No. 8766 Uptown Area Service Enhancements

Recommended for Approval by the Uptown BID Board January 5, 2022

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A. <u>Summary</u>

On June 11, 2013, the City Commission of Grand Rapids, MI established the Uptown Business Improvement District (BID) as a Special Assessment District created pursuant to State of Michigan Public Act 120 of 1961 (PA 120), as amended, and City Commission (CC) Policy 900-54. As is permitted the Uptown BID Board requested and received support in that the City Commission declare necessity for Special Assessment for the deliverance of enhanced services annually since FY2015 after a required notice period and public hearing process.

As directed in PA 120 and affirmed by CC Policy 900-54, the Uptown BID Board (Board) has been granted the full legal responsibility and authoritative power to recommend to the City Commission a list of marketing and development services to be provided to the benefit of property owners located within the Uptown BID designated service area and to recommend an annual budget for the provision of these services.

A Business Improvement District is a program of enhanced services including streetscape landscaping and maintenance, beautification of public spaces, promotions and marketing, staffing support and administrative oversight. It is quantified and funded, in part, by a special monetary assessment annually on commercial and industrial properties that directly benefit from receiving these enhanced services.

A map showing the properties located within the Uptown BID, a description of proposed service enhancements and the proposed annual budget for providing services and/or enhancements are included in this report. Properties located within the Uptown BID enjoy special benefit from these enhanced services as they receive additional support over and above amenities routinely provided by municipal tax revenue. Furthermore, properties might be relieved of a certain burden of commonly expected maintenance services or promotional support as a result of annual BID deliverables.

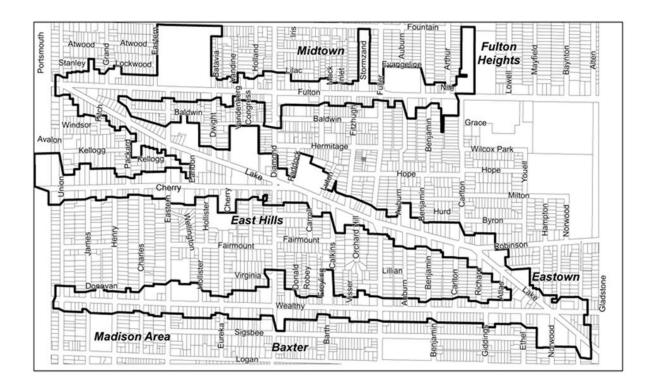
B. <u>Declaration of Necessity and Request for Support</u>

This report represents a formal request from the Uptown Business Improvement District Authority Board on behalf of the property owners represented in the Uptown BID that the City Commission declare necessity for annual Special Assessment in order to provide for the continued provision and delivery of enhanced services in the designated area for a period of three years beginning July 1, 2022 and ending June 30, 2025.

It is recommended that the cost of providing the enhanced services described in Section F of this proposal be shared among ownership of the various properties located within the districtin proportion to the level of benefit realized. The special assessment formula used to measure the level of benefit a property receives is based on the total linear frontage (a.k.a. curb front) on the designated corridor as registered by City Assessor and City Engineering records at the time of this report. The proposed formula for FY2023 to FY2025 includes a 3% annual assessment increase to support continued growth of the Uptown Ambassador program and general increase to the cost of services due to inflation, material cost, and to offer competitive subcontractor wages. The first and only Uptown BID assessment increase occurred in 2016.

It is proposed that the owner on record of each property benefiting from enhanced services be assessed according to the "Formula for Special Assessment" defined in Sections D and E in a single annual installment aligning with the calendar dates that City of Grand Rapids Summer 2022 property tax bills are processed. This special assessment renewal is submitted as a three-year request. The reference number assigned to this request is Special Assessment Roll No. 8766.

C. Map of the Uptown BID District



D. <u>Special Assessment Parameters & Assumptions</u>

- 1. Assessment assumptions are based upon the "Uptown Business Improvement District Marketing & Development Plan" dated April 9, 2013. A copy of this plan is publicly available for viewing on the City of Grand Rapids Economic Development Department's <u>website</u>.
- 2. Properties are assessed based on the physical characteristics as they exist in public records on tax day of the year they are to be assessed (i.e. as recorded December 31 of the previous year). Therefore; Special Assessment Roll No. 8766 is based upon data collected for properties as they existed on December 31, 2021.
- 3. This assessment will be levied on real assessable Commercial (201/202/207), Industrial (301/302), and non-exempt Not-For-Profit (701/702) owned properties.
- 4. The proposed special assessment includes annual revenue estimates of \$127,555.19 in FY2023; \$131,336.85 in FY2024; and \$135,323.31 in FY2025. For FY2023 to FY2025 an annual assessment is based on 25,301.44 feet linear street curb frontage as proposed. For the purpose of this report, a property's street curb frontage is the length of the property that fronts upon a public right-of-way as recorded in the City of Grand Rapids Assessors office and as listed in City Engineering records. The official property address is the address, as it exists in the records of the City of Grand Rapids Assessor Office.

5. Formula for Property Assessment:

The Uptown BID recommends the following annual special assessment rates for FY2023-2025:

	July 1, 2022-June 30, 2023	July 1, 2023 to June 30, 2024	July 1, 2024 to June 30, 2024
Commercial (201/202) and Industrial (301/302)	\$5.62	\$5.79	\$5.97
Not-for-profit (701/702)	\$2.81	\$2.89	\$2.99
Secondary side street	\$2.81	\$2.89	\$2.99

The special assessment rates above are per linear foot of street curb frontage for all accessible parcels located within the district with special exception for those owned by not-for-profit organizations and registered as such, parcels with frontage on more than one assessed street, and certain corner lots which benefit from receiving services.

6. Formula for Unique parcels:

<u>Parcels with Assessed Frontage on More Than One Street</u>: A parcel situated with frontage on more than one assessed street will be assessed 100% of the rate in which they are classified on the primary side as noted by mailing address, and at 50% of the same class rate on the remaining secondary street side.

There are twenty-one parcels maintaining this characteristic in the district:

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41-14-29-312-001
                      925 Cherry St. SE #1 (secondary street – Lake Dr. SE)
                     925 Cherry St. SE #2 (secondary street – Lake Dr. SE)
41-14-29-312-002
                     927 Cherry St. SE (secondary street – Lake Dr. SE)
41-14-29-312-003
41-14-29-312-004
                     923 Cherry St. SE (secondary street – Lake Dr. SE)
41-14-29-312-005
                     921 Cherry St. SE (secondary street – Lake Dr. SE)
                     949 Cherry St. SE (secondary street – Lake Dr. SE)
41-14-29-311-022
41-14-29-311-023
                     959 Cherry St. SE (secondary street – Lake Dr. SE)
41-14-29-311-033
                     967 Cherry St. SE (secondary street – Lake Dr. SE)
                     971 Cherry St. SE (secondary street – Lake Dr. SE)
41-14-29-311-034
                     975 Cherry St. SE (secondary street – Lake Dr. SE)
41-14-29-311-026
                     758 Cherry St. SE (secondary street – Eastern Ave. SE)
41-14-30-482-061
41-14-29-351-001
                     200 Eastern Ave. SE (secondary street – Cherry St. SE)
41-14-29-403-055
                      1304 East Fulton St. (secondary street – Benjamin Ave. SE)
41-14-29-403-050
                      1 Carlton Ave. SE (secondary street – East Fulton St.)
                      1222 Lake Dr. SE (secondary street- Auburn Ave. SE)
41-14-29-453-005
                      1551 Lake Dr. SE (secondary street – Wealthy St. SE)
41-14-32-230-019
41-14-29-487-001
                      1444 Lake Dr. SE #1 (secondary street - Atlas St. SE)
41-14-29-487-002
                      1444 Lake Dr. SE #2 (secondary street – Atlas St. SE)
                      1505 Wealthy St. SE (secondary street - Lake Dr. SE)
41-14-29-483-017
                      1511 Wealthy St. SE (secondary street – Lake Dr. SE)
41-14-29-483-018
41-14-29-358-029
                     337 Diamond Ave. SE (secondary street – Virginia St.)
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<u>Corner Lots</u>: A parcel situated on a corner lot which receives benefit and services provided by the BID will be assessed on both sides if the property has a separate entrance(s) on the adjoining side street that is engaged in commercial activity. Corner parcels will be assessed according to primary street frontage, and, on the frontage calculated along the adjoining side street.

Primary street frontage of properties maintaining the characteristics of corner lots will be assessed at 100% of the rate in which they are classified, and the side street frontage will be assessed at 50% of the same rate class.

There are three parcels maintaining these characteristics in the district:

41-14-29-480-027 1415 Lake Dr. SE (side street – Robinson Rd.) 41-14-29-309-019 959 Lake Dr. SE (side street – Diamond Ave.) 41-14-29-304-008 958 Fulton St. SE (side street – Diamond Ave.)

- 7. Additional notes on the special assessment:
- a. Properties will be assessed according to the properties' official Permanent Parcel street addresses and official linear footage as recorded in the City of Grand Rapids, MI Assessors office and City Engineering records.
- b. A property will be assessed whether it is occupied or not, vacant, or developed.
- 8. The estimated impact of Special Assessment Roll No. 8766 on properties located within the district is as follows:

Number of Properties by Classification Commercial (201/202/207) – 302 Industrial (301/302) – 1

Annual Amount of Special Assessment

Total - 303

	FY2023	FY2024	FY2025
Commercial	\$110,105.22	\$113,408.38	\$116,810.63
(201/202/207)			
Industrial (301/302)	\$669.51	\$689.60	\$710.29
Total	\$110,774.73	\$114,097.98	\$117,520.92

E. Policy on Voluntary (non-lienable) Contribution Properties

- 1. A number of Not-For-Profit (701/702) owned properties and Government (701/702) entity owned properties located within the district and exempt from the collection of taxes have indicated a desire to make a voluntary contribution to the annual assessment in return for benefit received.
- 2. This proposal includes annual revenue estimates from Voluntary Properties of \$16,780.46. For FY2023 the suggested voluntary assessment is based on 4,367.81 linear feet of street curb frontage as proposed. For the purpose of this report, a property's street curb frontage is the length of the property that fronts upon a public right-of-way as recorded in the City of Grand Rapids Assessors office and as listed in City Engineering records. The official property address is the address, as it exists in the records of the City of Grand Rapids Assessor Office.
- 3. Formula for Voluntary Contribution Properties:

Not-for-profit (701/702) classified properties: Not-for-profit properties within the Uptown BID which <u>are exempt</u> from the collection of taxes under the general property tax act (1893 PA 206, MCL 211.1 to 211.157), are invited to participate, on an annual basis, with a voluntary contribution equal to 50% of the annual assessment rate based on linear feet of street curb frontage. Participating properties will be entitled to receive a benefit of services proportionate to the annual contribution.

Governmental (701/702) properties: Governmental properties within the Uptown BID which are not exempt from the collection of taxes under the general property tax act (1893 PA 206, MCL 211.1 to 211.157), will be requested by the Uptown BID Board to contribute, on an annual basis, 100% of the annual assessment rate based on linear feet of street curb frontage. The Uptown BID Board recognizes that these properties will proportionately benefit from receipt of enhanced services annually and the Board requests a voluntary contribution in return for the allowance of services received.

Number of Properties by Classification Not-For-Profit (701/702) – 20 Government (701/702) – 12

Total - 32

Annual Amount of Voluntary Contribution

	FY2023	FY2024	FY2025
Not-for-profit (701/702)	\$7,766.65	\$7,999.65	\$8,239.64
Government (701/702)	\$9,013.81	\$9,284.22	\$9,562.75
Total	\$16,780.46	\$17,283.87	\$17,802.39

F. Marketing & Development Plan

AREA-WIDE ENHANCED SERVICES RECEIVED BY ALL PROPERTIES

Marketing & Branding

Events, Co-operative Advertising, Promotions, Internal and External Communication, Print or Digital Materials (i.e. Brochures, Bag Stuffers, Maps, Videos), etc.

Streetscape Maintenance

Uptown Ambassadors, District-Wide Spruce Up (i.e. pre-event, spring clean-up), Sidewalk Litter Pick-Up, Regular Waste Container Services, Graffiti Abatement, Cigarette Clean-Up, etc.

Streetscape Enhancements & Beautification

Annual/Perennial Flower Planting and general Landscape Maintenance, Mulch, Seasonal Decorations, Banners, Wayfinding Signage, Mobility Enhancements such as Crosswalks, Bike Racks and Parking Evaluations, etc.

Business Development

Welcome and Introduction to New Businesses, Information Sharing and Support Services to Businesses and Business Associations, Peer Support, Business Retention, Business Resource Seminars, Business Owner Mixers, Recruitment of New Businesses that are owned by and that appeal to a diverse community, etc.

Corridor Management and Administrative Services

Employee Payroll and Benefits, Project Management, Oversight of Contracts, Strategic Planning, Coordination of Committee Work, Organizational Communications, Serve as City Liaison, Administrative Support of the Board and Committees, Fiduciary Services, Office Expenses, Program Evaluation and Reporting, Coordination with City Departments, Neighborhood Associations and Nonprofit Agencies, etc.

Annual Review & Financial Reporting

Annual Report of Activity and Expenditures to the City of Grand Rapids, stakeholders, and other interested parties.

City Administrative Fees & Delinquency Fund

Services provided in the collection of annual special assessment revenue and Delinquency Fund for fees not collected.

Contingency/Special Reserve

Reserve fund balance for unanticipated expenditures.

G. FY2023-2025 Budget* – Uptown BID Special Assessment No.8766

Uptown Business Improvement District FY2023-2025 (July 1, 2022 - June 30, 2025)

REVENUES		FY23 Budget	FY24 Budget	FY25 Budget
	Special Assessments	\$110,774.73	\$114,097.98	\$117,520.92
	Penalties on Special Assessments	\$200.00	\$200.00	\$200.00
	Assessment Services Contributions (Voluntary)	\$13,500.00	\$13,500.00	\$13,500.00
	Interest on Investments	\$804.35	\$1,054.45	\$1,454.61
	Total Uptown BID Revenues	\$125,279.08	\$128,852.43	\$132,675.53
EXPENDITURES		FY23 Budget	FY24 Budget	FY25 Budget
	Organization (District Management, Administrative Support)	\$40,000	\$41,000	\$42,000
	Design (Streetscape Maintenance)	\$85,000	\$87,000	\$90,000
	Total Uptown BID Expenditures	\$125,000	\$128,000	\$132,000
EXCESS /		¢270.00	\$852.43	¢675 52
(DEFICIT)		\$279.08	3852.43	\$675.53
Fund Balance, Beginning	FY2022 \$43,964			

Historic Annual Fiscal Year Revenue/Expenditure Comparison

Revenue	FY2021	FY2020	FY2019
Special Assessment & Voluntary Contributions	\$111,845	\$109,348	\$107,025
<u>Expenditures</u>			
Marketing & Branding	\$0	\$19,216	\$10,793
Streetscape Maintenance	\$65,654	\$31,483	\$49,542
Streetscape Improvements	\$2,669	\$0	\$150
Business Development	\$0	\$0	\$6,824
Organization	\$0	\$0	\$981
District Management	\$35,849	\$37,566	\$34,171
Programs	\$0	\$4,314	\$4,029

^{*}Final FY2023-2025 budgets approval is required by the Uptown Business Improvement District Board and City Commission. Modification of this pro forma budget is possible.

Uptown Business Improvement District FY2023-FY2025 Special Assessment Role #8766 Approval Schedule

PHASE I	
November 18, 2021	Uptown Operations Team convenes to draft the annual
Uptown BID Board	special assessment project list, develops proposed
•	annual budget and proposed special assessment
	formula.
December 9, 2021	Uptown Inc Board review of implementation
8:00am - Uptown Inc Board	schedule and special assessment formula (revenue)
	for FY2023-FY2025 Uptown special assessment.
December 30, 2021	Set Agenda Item for the January 11, 2022 City
Economic Development	Commission meeting
January 5, 2022	Uptown BID Board recommends approval of the
8:15am - Uptown BID Board	Marketing & Development Plan (including the
	annual list of expenditures) and special assessment
	formula (revenue) for FY2023-FY2025 Uptown
	special assessment.
January 10, 2022	Review and verification of special assessment roll parcel
City Assessor	list including transfer of ownership/property class
	1a revisions.
January 11, 2022*	City Commission considers setting the February 22,
Community Development Committee	2022 meeting as the date, time and location for Public
	1c Hearing on Uptown BID plan
January 17, 2022 – February 22, 2022	FY2023 to FY2025 Uptown BID Marketing &
Economic Development	Development Plan available for public inspection 2a
February 1, 2022	Notice of Public Hearing first-class mailed to all property
Economic Development	owners on record (1x. Not less than 10-days prior)
	2b
February 10, 2022	Notice of Public Hearing published in the GR Press (1x.
Economic Development	Not less than 10-days prior to public hearing)
· · · · · · · · · · · · · · · · · · ·	2c
February 10, 2022	Prepare Agenda Item for February 22, 2022 City
Economic Development	Commission meeting
February 22, 2022*	Public Hearing to take comment on the proposed
City Commission Meeting	FY2023 to FY2025 Uptown Business Improvement
	2 District Marketing & Development Plan
W. 1.0.000	
March 3, 2022	Prepare Agenda Item for March 15, 2022 City
Economic Development	Commission meeting
March 15, 2022	City Commission considers Resolution Establishing
Community Development Committee	Necessity for services to be financed by special
dominantly bevelopment dominitee	assessment in Uptown
	Resolution of Necessity Delivered by City Clerk
	1.00014001 01110000011 Donvered by Giery Giern

PHASE II		
April 6, 2022		Publication Copy Delivered to City Clerk
City Assessor		
	3a	
April 26, 2022		City Commission Schedules May 24, 2022 meeting as
Community Development Committee		Board of Review Public Hearing
1 1144 0000	4	N. C. C. L.
April 14, 2022 City Assessor		Notice of annual special assessment and Board of Review Public Hearing first-class mailed to all property
City Assessor	4a	owners on record (1x. Not less than 10-days prior and
	та	at least 5 days prior to the roll being open for
		inspection)
April 14, 2022		Notice of annual special assessment and Board of
City Assessor		Review Public Hearing published in the GR Press (1x.
		Not less than 10-days prior to Board of Review public
	4b	hearing and at least 5 days prior to the roll being open
		for inspection)
May 2, 2022 - May 13, 2022		Special Assessment roll available for public
City Assessor	5	inspection in City Assessor's Office
May 24, 2022	5	Board of Review Public Hearing on Uptown BID
City Commission Meeting		Special Assessment Roll -Staff Only
city dominission recting	6	special rissessment Ron Staff Only
May 1, 2022-May 31, 2022		Department review of appeals on special assessment
City Assessor		
	6a	
June 21, 2022		Confirmation of Final Uptown BID Special
Community Development Committee		Assessment Roll #8766
	7	
June 24 2022		Notices to Petitioner, if any.
City Assessor	-	
Ivano 24, 2022	7a	Doyle Doll to Attry/Mayon/Claula/Tracagners
June 24, 2022 City Assessor		Route Roll to Atty/Mayor/Clerk/Treasurer
City ASSESSUE	7b	
July 1, 2022	7.0	Special Assessment Roll Billing
City Treasurer		Invoices are mailed to property owners with payment
	8	due in 30-days (July 31, 2022)

<u>Legend</u>

Uptown Action
Economic Development Action
City Assessor Action
Commission Action

^{*}Indicates Uptown BID board representation needed